#### IN THE SUPREME COURT OF THE DEMOCRATIC SOCIALIST REPUBLIC OF SRI LANKA

In the matter of an application under and in terms of Articles 17 and 126 of the Constitution

#### SC /FR/ Application 236-237/2008

#### SC FR 236/2008

#### 1. C. Chethiyawardena,

No. 195/7, 2<sup>nd</sup> Lane, Egodawatte Road, Boralesgamuwa.

#### 2. Sanjaya Mudakige,

No.05, Wijesekera Road, Dehiwala.

#### 3. D. D. Mataraarachchi,

No. 255/1, Pelanwatte, Pannipitiya.

#### 4. Ajith Abeysekere,

Pashionwatte, Wellavilmulla, Kal-Eliya.

#### 5. Anjalika Gunasekera,

No. 19-J, Bandarawatte, Kadawatha.

#### 6. D.C.W. Hapugoda,

Thalwate Estate, Kundasale.

#### 7. L.V.N. Preethika Kumudini,

105 D, Millagahadeniya, Ankokkawala, Galle.

#### 8. S.G. Vidura Prassanna,

48/1, Paramulla Road, Matara.

#### 9. M. Gangadharan,

No. 9/16A, Fernando Gardens, Off Bhatiya Mawatha, Kalubovila, Dehiwala.

#### 10. M. Ramamurthi,

No. 33/3/1, Sangabo Mawatha, Hunupitiya, Wattala.

#### 11. S.H. Vijitha Kumara,

No. 52/8, Walawatte, Ibbagamuwa.

#### 12. R.M. Wijesinghe Banda,

No. 47/A, Kamburuadeniya, Hndessa.

#### 13. P.M.K. Hettiarachchi,

"Sri Kirula", Dampella Road, Kadduwa, Thelijjavila.

### 14. **Sir Lanka Planning Service Association,** 9<sup>th</sup> Floor, "Sethsiripaya", Battaramulla.

#### **Petitioners**

#### Vs,

#### 1. Ranil Wickramasinghe

Minister of National Policies and Economic Affairs, "Miloda" (Old Times Building), 1<sup>st</sup> Floor, British Street, Colombo 01.

#### 2. Gamini Jayawickrema Perera

Minister of Buddha Sasana, Ministry of Buddha Sasana, No. 135, Sirimath Anagarika Dharmapala Mawatha, Colombo 07.

And Minister of Sustainable Development and Wildlife Department of Wildlife Conservation, No. 811A, Jayanthipura, Battaramulla.

#### 3. Nimal Siripala de. Silva

Minister of Transport, No. 01, Dr. Wijewardena Mawatha, Colombo 10.

#### 4. S.B. Dissanayake

Minister of Social Empowerment and Welfare and Kandyan Heritage, 1<sup>st</sup> Floor, Second State, Sethsiripaya, Battaramulla.

#### 5. W.D.J. Seneviratne

Minister of Labour and Trade Union Relations and Sabaragamuwa Development. 2<sup>nd</sup> Floor, Labour Secretariat, Colombo 05.

- A. Ibathul Rauff Hakeem
   Minister of City Planning and Water
   Supply, "Lakdiya Medura" 35, Pelawatta,
   Battaramulla.
- Anura Piyadarshana Yapa
   Minister of Disaster Management,
   Vidyala Mawatha, Colombo 07.
- Susil Premajayantha
   Minister of Technology, Technical
   Education and Employment, No. 408,
   Galle Road, Colombo 03.
- Jhon Anthony Emmanuel Amarathunga Minister of Tourism Development and Christian Religious Affairs, 13<sup>th</sup> Floor, "Sethsiripaya" Stage II, Battaramulla.
- 10. Rajitha Senarathne
  Minister of Health, Nutrition and Indigenous Medicine 385, "Suwasiripaya"
  Ven. Wimalarathna Thero Mawatha, Colombo 10.
- 11. Thilak Marapana P.C.Minister of Foreign Affairs, Republic Building, Colombo 01.
- 12. Mahinda Samarasinghe
  Minister of Ports and Shipping, No. 19,
  Chaithiya Road, Colombo 01.
- 13. Vajira Abeywardena Minister of Home Affairs, Independence Square, Colombo 07.
- 14. S.B. Nawinna
  Minister of International Affairs, Wayamba
  Development and Cultural Affairs, 8<sup>th</sup>
  Floor, "Sethsiripaya", Battaramulla.
- 15. Abdul Rishad BathiudeenMinister of Industry and Commerce, No. 73/1, Galle Road, Colombo 03.

16. Achchige Patali Champika Ranawaka Minister of Mega Polis and Western Development, 3<sup>rd</sup> Floor, "Sethsiripaya" Battaramulla.

#### 17. Mahinda Amaraweera

Minister of Fisheries and Aquatic Resources Development and State Minister of Mahaweli Development, New Secretariat, Maligawatte, Colombo 10.

#### 18. Navin Dissanayake

Minister of Plantation Industries, 8<sup>th</sup>, 10<sup>th</sup> and 11<sup>th</sup> floors, "Sethsiripaya II" Battaramulla.

#### 19. Ranjith Siyambalapitiya

Minister of Power and Renewable Energy, No. 72, Ananda Coomaraswamy Mawatha, Colombo 07.

#### 20. Duminda Dissanayake

Minister of Agriculture, "Govijana Mandeeraya" 80/5, Rajamalwatte Lane, Battaramulla.

#### 21. Thalatha Athukorala

Minister of Justice, Superior Court Complex, Colombo 12.

#### 22. Pelisge Harison.

Minister of Rural Economy, 780, Maradana Road, Colombo 10.

#### 23. Mohamed Hashim Mohamed Kabir

Minister of Public Enterprise Development, 13<sup>th</sup> Floor, Western Tower, World Trade Center, Colombo 01.

#### 24. Ranjith Madduma Bandara

Minister of Public Administration and Management, Independence Square, Colombo 07.

25. Gayantha Karunathilake
Minister of Parliamentary Reforms and
Lands, No. 163, Kirulapana Mawatha,
Polhengoda, Colombo 05.

## 26. Sajith Premadasa Minister of Housing and Construction, 2<sup>nd</sup> Floor, "Sethsiripaya" Battaramulla.

## 27. Arjuna Ranatunga Minister of Petroleum Resources Development, No. 80, Sri Earnest de Silva Mawatha, Colombo 07.

## 28. Thilak Janaka Marapana Minister of Development Assignments, Miloda (Old times Building) 5<sup>th</sup> Floor, Bristol Street, Colombo 01.

# 29. Udeiappan Palani Thigambaram Minister of Hill Country New Villages, Infrastructure and Community Development No. 45, St. Michael's Road, Colombo 03.

## 30. Chandrani Bandara Minister of Women and Child Affairs, 3<sup>rd</sup> Floor, Stage II, "Sethsiripaya" Battaramulla.

## 31. Thalatha Athukorala Minister of Foreign Employment, 12<sup>th</sup> Floor, Central Bank Building, Colombo 01.

## 32. Akila Viraj Kariyawasam Minister of Education, "Isurupaya" Pelawatte, Battaramulla.

# 33. Abdul Haleem Mohomed Hasheem Minister of Post, Postal Services and Muslim Affairs, 7<sup>th</sup> Floor, Postal Headquarters Building, 310, Dr, Wijewardena Mawatha, Colombo 10.

#### 34. Chandima Weerakkodi

Minister of Skills Development and Vocational Training, No. 354/2, Elvitigala Mawatha, Colombo 05.

#### 35. Dayasiri Jayasekara

Minister of Sports, No. 09, Gunawardena Mawatha, Colombo 07.

#### 36. Sagala Gajendra Rathnayake

Minister of Law and Oder Minister of Southern Development, No. 25, White Way Building, Sri Baron Jayathilaka Mawatha. Colombo 01.

#### 37. Harin Fernando

Minister of Telecommunication and Digital Infrastructure, 5<sup>th</sup> Lane, Colombo 03.

#### 38. Mano Ganeshan

Minister of National Dialogue, No. 40, Buthgamwa Road, Rajagiriya.

#### 39. Daya Gamage

Minister of Primary Industries, No. 19/6A, Hospital Terrance, Sunandarama Road, Kalubowila.

#### 40. Gamini Vijith Vijayamuni Zoysa

Minister of Irrigation and Water Resources Management, "Govijana Mandeeraya" 80/5, Rajamalwatte Lane, Battaramulla.

#### 41. Faiszer Musthapha, PC

Minister of Provincial Councils and Local Government, 330, Union Place, Colombo 02.

#### 42. Malik Samarawickrama

Minister of Development Strategies and International Trade, No. 76, Wester Tower, World Trade Center, Colombo 01.

#### 43. Mangala Pinsiri Samaraweera

Minister of Finance and Mass Media, The Secretariat, Colombo 01.

- 44. D.M. Swaminathan
  Minister of Rehabilitation and
  Resettlement, No. 302, Galle Road,
  Colombo 04.
- 45. Minister of Defence, No. 15/5, Baladaksha Mawatha, Colombo 03.
- 46. Minister of Mahaweli Development and Environment, No. 500, T.B. Jaya Mawatha, Colombo 10.
- 47. Minister of Environment, No. 82, Rajamalwatta Road, "Sampathpaya" Battaramulla.
- 48. Minster of National Integration and Reconciliation, No. 21, 3<sup>rd</sup> Floor, Standard Chartered Bank Building, Janadhipathi Mawatha, Colombo 01.
- 49. Dharmasena Dissanayake Chairman,
- 49A. Jagath Balapatabendi- Chiarman
- 50. A. Salam Abdul Waid, Member 50A. Indrani Sugthadasa, Member
- 51. Ms. D. Shirantha Wijeyathilaka, Member 51A. C.R.C. Ruberu, Member
- 52. Dr. Pradeep Ramanugam, Member 52A. A.I.M. Saleem, Member
- 53. Mrs. V. Jegarasasingham, Member 53A. Leelasena Liyanagama, Member
- 54. Santi Nihal Seneviratne, Member54A. Dian Gomes, Member
- 55. S. Ranugge, Member55A. Dilith Jayaweera, Member
- 56. D.C. Mendis, Member 56A. W.H. Piyadasa, Member

- 57. Sarath Jayathilake, Member57A. Suntharam Arumallnayaham, Member
- 58. H.M.B. Seneviratne, Secretary 58A. M.A.S. Daya Senarath, Secretary
  - 49A to 58A Respondents: All of Public Service Commission, No. 177, Nawala Road, Narahenpita, Colombo 05.
- 59. M.I.M. Rafeek, Secretary to the Ministry of National Policies and Economic Affairs, "Miloda" (Old Times Building), 1<sup>st</sup> Floor, British Street, Colombo 01.
- 59A.Thanuja Fernando

  Secretary to the Ministry of National
  Police Commission
- 60. Dr. R.H.S. Samarathunga, Secretary, Treasury, Ministry of Finance, Colombo 01.
- 60A. Mr. Attygalle, Secretary, Treasury, Ministry of Finance, Colombo 01.
- Development Officers Association,
   Level 15, Tower 5, Central Bank Building,
   No. 30, Janadhipathi Mawatha,
   Colombo 01.
- 62. Mr. W.M.N.J. Pushpakumara

  Commissioner General of Examination,
  Department of Examination, Battaramulla.
- 62A. L.M.D. Dharmasena,

  Commissioner General of Examination,

  Department of Examination, Battaramulla.
- 63. Hon. Attorney General,
  Attorney General's Department, Colombo 12.
- 64. Mahinda Rajapaksa

  Minster of Buddhasasana, Cultural and
  Religious Affairs, Minister of Urban
  Development and Housing, Minister of
  Economic Policies and Plan
  Implementation.

- 65. Nimal Siripala de Silva Minister of Labour, Ministry of Labour, Kirula Road, Colombo 05.
- G.L. PeirisMinister of Foreign Affairs,
- 67. Dinesh Gunawardena
  Minister of Education, Ministry of
  Education, "Isurupaya" Battaramulla.
- 68. Dilum Amunugama Minister of Transport
- 69. Keheliya Rambukwella Minister of Health, Ministry of Health, 385, Ven. Baddegama Wimalawansa Thero Mawatha, Colombo 10.
- 70. Douglas Devananda
  Minister of Fisheries, Ministry of Fisheries, Maligawatte Road, Colombo 10.
- 71. Pavithra Devi Wanniarachchi Minister of Power
- 72. Bandula Gunawardena Minister of Trade, Ministry of Trade, No. 73/1, Galle Road, Colombo 03
- 73. C.B. Rathnayake
  Minister of Wildlife and Forest Conservation,
  Ministry of Wildlife and Forest Conservation,
  No. 1090, Sri Jayawardenapura Mawatha,
  Rajagiriya.
- 74. Janaka Bandara Tennakoon
  Minister of Public Services, Provincial
  Councils and Local Government, Ministry
  of Public Services, Provincial Councils and
  Local Government, Union Place, Colombo
  02. No. 330, Dr. Colvin R. de. Silva
  Mawatha Colombo.
- 75. Dullas Alahapperuma Minister of Mass Media, Ministry of Mass Media, Elvitigala Mawatha Colombo 05.

#### 76. Chamal Rajapakse

Minister of Irrigation, Ministry of Irrigation, 11, Jawatta Road, Colombo 05.

#### 77. Johnston Fernando

Minister of Highways, Ministry of Highways, No. 216, Kobbekaduwa Mawatha, Kowatte, Battaramulla.

#### 78. S.B. Dissanayake

Minister of Industries, Ministry of Industries, 3, 73/1, Galle Road, Colombo 03.

#### 79. Basil Rajapaksa

Minister of Finance, Ministry of Finance, Lotus Road, Colombo.

#### 80. Mahinda Amaraweera

Minister of Environment, Ministry of Environment, "Sobadam Piyasa" No. 416/C/1, Robert Gunawardana Mawatha, Battaramulla.

#### 81. S.M. Chandrasen

Minister of Lands, Ministry of Lands, "Mahikatha Madura" Land Secretariat, No. 1200/6, Rajamalwatta Road, Battaramulla.

#### 82. Mahindananda Aluthgamage

Minister of Agriculture, Ministry of Agriculture, 80/5, "Govijana Mandiraya" Rajamalwatta Lane, Battaramulla.

#### 83. Vasudeva Nanayakkara

Minister of Water Supply, Ministry of Water Supply, Lakdiya Medura, 35, New Parliament Road, Sri Jayawardenapura Kotte.

#### 84. Gamini Lokuge

Minister of Energy, Ministry of Energy, No. 84, Sir Ernest de Silva Mawatha, Colombo 07.

#### 85. Ramesh Pathirana

Minister of Plantation, Ministry of Plantation, 11<sup>th</sup> Floor, Sethsiripaya, 2<sup>nd</sup> Stage, Battaramulla.

#### 86. Prasanna Ranatunga

Minister of Tourism, Ministry of Tourism, 2<sup>nd</sup> Floor, Asset Arcade (Pvt) Ltd, No. 51-E, York Street, Colombo 01.

## 87. Rohitha Abeygunawadhana, Minister of Ports and Shipping, Ministry of Ports and Shipping, 19,1 Chaithya Road, Colombo.

#### 88. Namal Rahapaksa

Minister of Youth and Sports Minister of Co-ordination, No. 09, Philip Gunawadhana Mawatha, Colombo 07.

#### 89. Ali Sabry

Minister of Justice, Ministry of Justice, Superior Courts Complex, Colombo 12.

#### 90. Sarath Weerasekara

Minister of Public Security, Ministry of Public Security, 14<sup>th</sup> Floor, "Suhurupaya" Battaramulla.

#### Respondents

#### SC FR 237/2008

1. **Dimuthu Pradeep Kumara Ranasinghe,** No. 40, Pepolgahadeniya, Yakkala.

#### 2. Godage Sumeda Chandrajith,

No. 361/1, Lewduwa Meetiyagoda.

## 3. Edippuli Arachchige Verangi Manulika Abeykoon,

570, Narangodapaluwa, Batuwatta.

## 4. Rajapakse Karunanayake Mudiyanselage Niranga Nalin Palipana,

No. 154/1, Weerangula, Yakkala.

5. **Piyadi Gamage Asanka Rohana de. Silva,** "Samaya", Haldummala.

### 6. Kathrithanthrihewage Ajantha Ranjani Peiris,

No. 178, Pahan Maligaduwa Road, Galtude, Panadura.

### 7. Yakgaha Hewage Nirmala Dhamayanthi Banduprema,

No. 17/6, Shalawa Road, Mirihana, Nugegoda.

## 8. Weerasinghe Kankanamage Inoka Priyadarshanie,

No.18 A, Lady Evlyn De Soysa Road, Idama, Moratuwa.

### 9. Witharanage Renuka Mala Malkanthi Perera,

No. 74, Gonagaha, Makawita, Ja ela.

#### 10. Samantha Senanayake,

No. 220/4B, Dimuthu Mawatha, Gampaha Road, Yakkala.

## 11. Kiriwattuwage Dona Sumeda Priadashanie Perera,

No. 248/A, Botanic Watta, Weligoda, Kaluthara North.

### 12. Kandambige Nishantha Pushpakumara,

Opposite School, Kithsiripura, Radawela, Matara.

#### 13. Sudath Kumara Jayasinghe,

No. 208/B/2. Alothiya Watta Road, 1<sup>st</sup> Lane, Walimilla, Bandaragama.

#### 14. Renuka Manju Sri Athurusinghe,

No. 235, Asgiriwalpola, Udugampola.

#### 15. Mapitiyage Kuloja Gamindi Peiris,

No. 657, Athurugiriya Road, Kottawa, Pannipitiya.

#### 16. Thalahitiye Withanage Shanika Iranthi,

No. 210, Ranala Road, Habarakada, Homagama.

### 17. Dona Harshanee Ranawake Darmasiri Wijayawardhana,

Jayanthi, Yatawatura, Padukka.

### 18. Kaluthunga Mudiyanselage Pushpanjalee Kumari Kulatunga,

Ihalagoda Watta, Kewitiyagala, Polgampala.

#### 19. Ranjith Gurusinghe,

No. 27/50, Bangalawatta, Marapola, Veyangoda.

#### **Petitioners**

VS,

- Ratnasiri Wickramanayake
   Former Prime Minister and Minister of Internal Administration.
- 2. D.M. Dayaratne
  Former Minister of Plantation Industries.
- Nimal Siripala De Silva
   Former Minister of Healthcare and Nutrition.
- 4. A.H.M. Fawzy
  Former Minister of Petroleum and
  Petroleum Resources.
- Maithripala Sirisena
   Former Minister of Agricultural
   Development
   and Agrarian Services Development.
- Susil Premajayantha Former Minister of Education.
- 7. Karu Jayasuriya
  Former Minister of Public Administration
  and Home Affairs.

- 8. Arumugam Tondaman Former Minister of Youth Empowerment and Scio-economic Development.
- Dinesh Gunawardene
   Former Minister of Urban Development and Sacred Area Development.
- Douglas Devananda
   Former Minister of Social Services and Social Welfare.
- 11. Ferial Ashraff
  Former Minister of Housing and Common
  Amenities.
- 12. P. Chandrasekeran
  Former Minister of Community
  Development
  and Social Inequity Eradication.
- 13. A.L.M. Athaulla Former Minister of Water Supply and Drainage.
- 14. Tissa Vitharana

  Former Minister of Science and
  Technology.
- 15. D.E.W. Gunasekera
  Former Minister of Constitutional Affairs
  and National Integration.
- 16. Abdul Risath Bathiyudeen
  Former Minister of Re-settlement and
  Disaster Relief Services.
- 17. P. Dayaratne
  Former Minister of Plan Implementation.
- 18. R.M. Dharmadasa Banda Former Minister of Supplementary Crops Development.
- 19. M.M. Mohamed Former Minister of Parliamentary Affairs.
- 20. G.L. Peiris

  Former Minister of Export Development and International Trade.

- 21. John Seneviratne
  Former Minister of Power and Energy.
- 22. Sumedha Jayasena
  Former Minister of Child Development
  and Women's Affairs.
- 23. Sarath Amunugama
  Former Minister of Enterprise
  Development
  and Investment Promotion.
- 24. Milroy Fernando
  Former Minister of Public Estate
  Management and Development.
- 25. Jeewan Kumarathunga
  Former Minister of Land and Land
  Development.
- 26. Pavithra Vanniarachchi
  Former Minister of Youth Affairs.
- 27. Anura Priyadharshana Yapa Former Minister of Mass Media and Information.
- 28. Tissa Karaliyadda Former Minister of Indigenous Medicine.
- 29. Athauda Seneviratne
  Former Minister of Labour Relations and
  Manpower.
- 30. Gamini Lokuge
  Former Minister of Sports and Public
  Recreation.
- 31. Bandula Gunawardene
  Former Minister of Trade, Marketing
  Development, Cooperatives and
  Consumer Development.
- 32. Mahinda Samarasinghe
  Former Minister of Disaster Management
  and Human Rights.
- 33. Rajitha Senaratne
  Former Minister of Construction and
  Engineering Services.

- 34. Mahinda Wijesekera
  Former Minister of Posts and
  Telecommunication.
- 35. Milinda Moragoda Former Minister of Tourism.
- 36. Keheliya Rambukwella
  Former Minister of Foreign Employment
  Promotion and Welfare.
- 37. Piyasena Gamage
  Former Minister of Vocational and
  Technical Training.
- 38. R.M.S.B. Navinne
  Former Minister of Rural Industries and
  Self-employment promotion.
- 39. Janaka Bandara Tennakoon
  Former Minister of Local Government and
  Provincial Council.
- 40. Felix Perera
  Former Minister of Fisheries and Aquatic
  Resources.
- 41. R.M.C.B. Rathnayake
  Former Minister of Livestock
  Development.
- 42. Rohitha Bogollagama Former Minister of Foreign Affairs.
- 43. Mahinda Yapa Abeywardene Former Minister of Cultural Affairs.
- 44. Wisva Warnapala Former Minister of Higher Education.
- 45. Chamal Rajapakse

  Former Minister of Irrigation and Water

  Management.
- 46. Kumara Welgama
  Former Minister of Industrial
  Development.
- 47. Dallas Alahapperuma Former Minister of Transport.

- 48. Amarasiri Dodangoda Former Minister of Justice.
- 49. Champika Ranawake
  Former Minister of Environment and
  Natural Resources.
- 50. P.R.T. Perera
  Former Chairman Public Service
  Commission.
- 50A. Jagath Balapatabendi Chairman
- 51. Dayasiri Fernando
  Former Member Public Service
  Commission.
- 51A. Indrani Sugathadasa, Member Public Service Commission.
- 52. W.P.S. Jayawardena Former Member, Public Service Commission.
- 52A. C.R.C. Ruberu, Member Public Service Commission.
- 53. Palitha Kumarasinghe P.C. Former Member, Public Service Commission.
- 53A. A.I.M. Saleem, Member Public Service Commission.
- 54. M.S. Mookiah
  Former Member, Public Service
  Commission.
- 54A. Leelasena Liyanagama Member, Public Service Commission.
- 55. Mendis Rohandhira
  Former Member, Public Service
  Commission.
- 55A. Dian Gomes

  Member, Public Service Commission.

- 56. Bernard Soysa Former Member, Public Service Commission.
- 56A. Dilith Jayaweera

  Member, Public Service Commission.
- 57. Gunapala Wickremaratne Former Member, Public Service Commission.
- 57A. W.H. Piyadasa Member, Public Service Commission.
- 58. Sirimavo Atigala Wijeratne Former Member, Public Service Commission.
- 58A. Suntharam Arumallnayaham, Member, Public Service Commission.
- 59. H.D.L. Gunawardena
  Former Secretary, Public Service
  Commission.
- 59A. M.A.B. Daya Senarath Secretary Public Service Commission,

All of No. 177, Nawala Road, Narahenpita, Colombo 05.

60. Former Secretary,
Ministry of Plan Implementation, Level 12,
Tower 5 Central Bank Building, No. 30,
Janadhipathi Mawatha, Colombo 01.

#### Now:

Secretary, Ministry of Public Services, Provincial Councils and Local Government, No. 330, Union Place, Dr. Colvin R De Silva Mawatha, Colombo 02.

61. Former Secretary,
Ministry of Finance and Plan
Implementation,
The Secretariat, Colombo 01.

#### Now:

Secretary- Treasury, Ministry of Finance, The Secretariat, Lotus Road, Colombo 01.

- 62. Attorney General,
  Attorney General's Department, Colombo
  12.
- 63. Mahinda Rajapakse
  Minister of Buddhasasana, Cultural and
  Religious Affairs, Minister of Urban
  Development and Housing, Minister of
  Economic Policies and Plan
  Implementation.
- 64. Nimal Siripala de Silva Minister of Labour, Ministry of Labour, Kirula Road, Colombo 05.
- 65. Prof. G.L. Peiris

  Minister of Foreign Affairs.
- 66. Dinesh Gunawardena
  Minister of Education, Ministry of
  Education,
  "Isurupaya" Battaramulla Pannipitiya
  Road,
  Battaramulla.
- 67. Dilum Amunugama Minister of Transport.
- 68. Keheliya Rambukwella Minister of Health, Ministry of Health, 385, Ven. Baddegama Wimalawansa Thero Mawatha, Colombo 10.
- 69. Douglas Devananda
  Minister of Fisheries, Ministry of Fisheries,
  Maligawatte Road, Colombo 10.
- 70. (Mrs.) Pavithra Devi Wanniarachchi Minister of Power.
- 71. Bandula Gunawardena
  Minister of Trade, Ministry of Trade, No.
  73/1, Galle Road, Colombo 03.
- 72. C.B. Rathnayake
  Minister of Wildlife and Forest
  Conservation,
  Ministry of Wildlife and Forest
  Conservation,

No. 1090, Sri Jayawardenapura Mawatha, Rajagiriya.

# 73. Janaka Bandara Tennakoon Minister of Public Services, Provincial Councils and Local Government, Ministry of Public Services, Provincial Councils and Local Government, Union Place, Colombo 02, 330 Dr. Colvin R De Silva Mawatha, Colombo.

#### 74. Dullas Alahapperuma Minister of Mass Media, Ministry of Mass Media, Elvitigala Mawatha, Colombo 05.

## 75. Chamal Rajapakse Minister of Irrigation, Ministry of Irrigation, 11, Jawatta Road, Colombo 05.

- 76. Johnston Fernando
   Minister of Highways, Ministry of
   Highways,
   No. 216, 9<sup>th</sup> Floor, Denzil Kobbekaduwa
   Mawatha, Koswatte, Battaramulla.
- 77. S.B. DissanayakeMinister of Industries, Ministry of Industries,3, 73/1 Galle Road, Colombo 03.
- 78. Basil Rajapakse
  Minister of Finance, Ministry of Finance,
  Lotus Road, Colombo.
- 79. Mahinda Amaraweera
  Minister of Environment, Ministry of
  Environment, "Sobadam Piyasa" No.
  416/C/1, Robert Gunawardana Mawatha,
  Battaramulla.
- 80. S.M. Chandrasena
  Minister of Lands, Ministry of Lands,
  "Mihikatha Madura", Land Secretariat,
  No. 1200/6, Rajamalwatta
  Road, Battaramulla.
- 81. Mahindananda Aluthgamage
  Minister of Agriculture, Ministry of

Agriculture, 80/5, "Govijana Mandiraya" Rajamalwatta Lane, Battaramulla.

- 82. Vasudewa Nanayakkara
  Minister of Water Supply, Ministry of
  Water Supply, Lakdiya Medura, 35 New
  Parliament Road,Sri Jayawardenepura
  Kotte.
- 83. Gamini Lokuge
  Minister of Energy, Ministry of Energy,
  No. 84, Sir Ernest de Silva Mawatha,
  Colombo 07.
- 84. Ramesh Pathirana
  Minister of Plantation, Ministry of
  Plantation,
  11<sup>th</sup> Floor, "Sethsiripaya" 2<sup>nd</sup> Stage,
  Battaramulla.
- 85. Prasanna Ranatunga
  Minister of Tourism, Ministry of Tourism,
  2<sup>nd</sup> Floor, Asset Arcade (Pvt) Ltd., No. 51E, York Street, Colombo 01.
- 86. Rohitha Abeygunawardhana,
  Minister of Ports and Shipping, Ministry of
  Ports and Shipping, 19, 1 Chaithya Road,
  Colombo.
- 87. Namal Rajapakse
  Minister of Youth and Sports, Minister of
  Development Co-ordination, No. 9, Philp
  Gunawardhana Mawatha, Colombo 07.
- 88. Ali Sabry
  Minister of Justice, Ministry of Justice,
  Superior Courts Complex, Adhikarana
  Mawatha, Colombo 12.
- 89. Sarath Weerasekara
  Minister of Public Security, Ministry of
  Public Security, 14<sup>th</sup> Floor, "Suhurupaya",
  Battaramulla.

#### Respondents

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Before: Justice Vijith K. Malalgoda, PC

Justice Murdu N. B. Fernando, PC Justice Yasantha Kodagoda, PC

**Counsel:** Manohara de Silva, PC with Harithriya Kumarage and Sasiri Chandrasiri for

the Petitioners in SC FR 236/2008 and SC FR 237/2008

Chamantha Weerakoon Unamboowa with Tersha Abeyratne for the 54th,

55<sup>th</sup> and 56<sup>th</sup> Intervenient Respondents in SC FR 460/2017

Sanjeewa Jayawardena, PC with Milhan Mohamed for the 61st Respondent

in SC FR 236/2008

Shaheeda Barrie, DSG with Rajitha Perera, SSC for the Respondents other

than the 54<sup>th</sup> to 56<sup>th</sup> Respondents in SC FR 460/2017 and 61<sup>st</sup> Respondent in

SC FR 236/2008 in all three matters

Argued on : 01.04.2022, 17.05.2022

Judgment on : 01.03.2023

#### Vijith K. Malalgoda PC J

Out of the two Fundamental Rights Applications argued before us, in SC FR 236/2008 the Petitioners were the then President, Vice President, Secretary and Several Members of the Sri Lanka Planning Service Association and in SC FR 237/2008 the Petitioners were 19 successful candidates who got through the open competitive examination to be recruited to Class II Grade II of the Sri Lanka Planning Service (hereinafter referred to as SLPS).

Petitioners in both applications in common had challenged a decision of the Public Service Commission dated 28<sup>th</sup> May 2008, communicated to the Secretary Finance and Planning (P-10 and P-6 respectively) In addition to the above, guide lines attached to the above letter (P-11) was also challenged in SC FR 236/2008 and a Cabinet Decision (P-5) dated 24.10.2007 was challenged in SC FR 237.

Since the Petitioners in both applications had challenged the appointments made to Class II Grade II of the SLPS on supernumerary basis, based on the above documents, parties agreed to argue both matters together and to abide by one judgment.

As submitted by the Petitioners, SLPS was established by Government Gazette Extraordinary No. 345/40 of 19.04.1985 with effect from 01.01.1985. The service minute for the said service was amended a few times and the service minute that was relevant to the instant case was published in the Government Gazette Extraordinary 1134/5 dated 30<sup>th</sup> May 2000. According to the said service minute, SLPS is an all-Island service and its structure consists of Class II Grade II (recruitment Grade) Class II Grade I, and Class I officers. Recruitments to SLPS are made to Class II Grade II and it can only be made except as provided in the service minute consequent to the Relevant Competitive Examinations.

According to Clause 6.4, not more than 75% of the recruitment made to Class II Grade II of SLPS will be made on the results of an Open Competitive Examination conducted by the Commissioner of Examination, and Clause 6.5 provides for appointment not more than 25% of the vacancies in Class II Grade II be made by the results of a Limited Competitive Examination.

In addition to the above, Clause 9 of the service minute provided certain categories of officers to be absorbed into the SLPS at a different level. Clause 9.1 provides the absorption as follows;

- 9.1 Officers holding non-combined service posts of planning officer, Assistant Director, Deputy Director, Advisor, Additional Director, and Director and incomparable grades engaged in planning functions in Ministries where the Planning Service is effective will be absorbed into Class 1, Class II Grade I and Class II Grade II of the Planning Service in the following manner
  - 9.1.1. Into Class I of the Planning Service will be absorbed officers in the categories referred to in paragraph 9.1 appointments on the salary scale Rs. 72,000-10x3600-108,000 per annum.
  - 9.1.2. Into Class II Grade I of the Planning Service Will be absorbed officers in the categories referred to in paragraph 9.1. above who on the prescribed date hold appointments on the salary scale Rs. 48,000-4x1,800-7x2,400-72,000 per annum.
  - 9.1.3. (i) Officer in categories referred to in paragraph 9.1 above who hold appointments on the salary scale Rs. 40,800-11x1,200- Rs. 54,000 per

annum. (Such officers will be allowed to retain the same salary scale as personal to them on absorption into the Planning Service).

(ii) Officers in the categories referred to in paragraph 9.1 above, who hold appointments on the salary scale Rs. 36,000-15x1,200-54,000 per annum (Such officers will rant lower in seniority to those officers who are absorbed into Class II Grade II under subparagraph 9 (1) above).

However, officers referred to in Appendix 'E' to the service minute including the Development officers are not entitled to the absorption referred to in Clause 9 above but are entitled to sit for the Limited Competitive Examination of the SLPS.

The 60<sup>th</sup> Respondent, Secretary to the Ministry of Plan Implementation by letter dated 23.02.2007 called for applications from officers who are eligible for absorption under Clause 9.1 of the service minute of the SLPS but, the heading of the said letter referred to as "Absorption of Development Officers attached to the Ministry of Plan Implementation to the Sri Lanka Planning Service."

Even though Clause 9.1 of the service minute had provided for the absorption of certain categories of officers into the SLPS as referred to above, the service minute had not provided for the absorption of the Development Officer as referred to in the above letter. Some of the Petitioners before this court had challenged the vires of the said decision before the Court of Appeal in CA Writ 329/2007 and the proceedings of the said application were terminated on certain undertakings given to courts by the Respondents. Proceeding before the Court of Appeal on 16.06.2007 reads thus;

"Learned Senior State Counsel appearing for the 1<sup>st</sup>, 2<sup>nd</sup> and 4<sup>th</sup> Respondents informs the court that according to the instructions received from the Public Service Commission, the Commission will not make any appointments based on the document marked P-8 and decides to follow the procedure laid down in the service minute. In view of the said undertaking given by the learned Senior State Counsel, Counsel for the Petitioner states that no purpose would be served in proceeding with this application. Proceedings are therefore terminated."

However, a Cabinet Memorandum dated 14<sup>th</sup> August 2007 was submitted to the Cabinet of Ministers by the then Minister of Plan Implementation recommending that,

"A special examination be conducted by SLIDA to the Development Officers who were eligible under the service minute of the SLPS to sit for the competitive examination, in order to assess their suitability for absorption of those officers into SLPS and to absorb those who were successful at the said examination to Class II Grade II of SLPS on the supernumerary basis,"

and the said memorandum was approved by the Cabinet of Ministers at the Cabinet meeting held on 15.08.2007.

Since the said Cabinet Decision was contrary to the undertaking given before the Court of Appeal, that, "steps would only be made under the service minute of SLPS to recruit Development Officers," the said Cabinet Decision was challenged before the Supreme Court under SC FR 317/2007 by some of the Petitioners'. The proceedings before the Supreme Court in the said application were also terminated since the learned Deputy Solicitor General who represented the Respondents before the court informed that "on the basis of the representation made, a note had been submitted to the Cabinet of Ministers to reconsider the decision made on the memorandum P-6. Thus, no firm decision has been made in regard to the special examination that is complained in the application."

As submitted by the Petitioners in 237/2008, while the above process to absorb Development Officers was pending, 75% of the remaining vacancies in the SLPS (i.e., 300 vacancies out of 400 vacancies) were to be filed under Clause 6.4 of the service minute by an Open Competitive Examination and the said examination was held on 05.05.2007. Applications were also called from those who were eligible under the service minute of SLPS, by Government Gazette 1513 dated 31.08.2007 to sit for the Limited Competitive Examination to fill the balance vacancies and the said examination was held in 08.03,2008.

Whilst the results of the said examination were pending, the Petitioners (in both applications) came to know of a decision by the Public Service Commission communicated to the Secretary to the Ministry of Finance and Plan implementation by letter dated 23<sup>rd</sup> May 2008 directing him to absorb the category of officers who are eligible to sit for the Limited Competitive Examination as at 01.01.2007 under the schedule to the service minute of SLPS, to the post of planning officer Class II Grade II on the supernumerary basis on the results of a special examination held by the Commissioner of Examination.

The letter and guidelines issued by the Public Service Commission were marked as P-6 to the Petition in SC FR 237/2008. As per the said guidelines;

"All the officers referred to in Schedule "E" to the service minute of the SLPS who are eligible to sit for the Limited Competitive Examination as at 01.01.2007 were eligible to

sit for a paper on "plan implementation and assessment of projects" at an examination conducted by the Commissioner of Examination and obtain 40 marks, for the said candidate to be appointed to the Post of Planning Officer Class II Grade II on the supernumerary basis personal to the officer.

An officer who is appointed to the above post is only entitled to the salary of the Class II Grade II officer but not entitled to any other privileges or promotions and to obtain such privileges or promotions the officer should follow the service minute and sit for the Open or Limited Competitive Examination.

The number of posts available for the above scheme is 526."

The Petitioners in SC FR 237/2008 were able to find the Cabinet Decision with regard to the above direction by the Public Service Commission and produced marked P-5. As observed by this court the said decision has arrived at the meeting of the Cabinet of Ministers held on 24.10.2007 based on a note to Cabinet dated 23.10.2007 and the said decision reads thus;

"Cabinet having considered the report of the Committee of officials appointed by the Cabinet decision of 10.10.2007 decided to grant approval to the following promotional scheme recommended by the officials' committee, to be implemented through Public Service Commission."

- a) These officers be granted the opportunity which they have been deprived of, i.e., to be recruited to Class II Grade II of the SLPS, and for this purpose, a special examination be held at which their suitability will be tested;
- b) This opportunity be made available to officers who qualified to sit the Competitive Limited Examination referred to in the SLPS minute, as of January 1<sup>st,</sup> 2007; and,
- c) The successful candidates be recruited to the SLPS on a supernumerary basis.

The Petitioners before this court, including the members of the Sri Lanka Planning Service Association and a group of candidates selected through the Competitive Examination to Class II Grade II of the SLPS who were dissatisfied and aggrieved by the said Cabinet Decision to which they had no access until the directive of the Public Service Commission in implementing the said decision was communicated by its letter dated 23<sup>rd</sup> May 2008, had invoked the jurisdiction of this court challenging the Cabinet Decision dated 10.10.2007 and the Directive issued by the Public Service Commission on 23<sup>rd</sup> May 2008, had further submitted that;

As per the service minute of the SLPS, 25% of the vacancies are to be filled by a Limited Competitive Examination which is open to the category of officers identified in Appendix 'E' to

the service minute, and an examination was held on 08.03.2007 to fill 100 vacancies which is 25% of the remaining vacancies and therefore conducting a special examination after conducting the Limited Competitive Examination had provided for,

- i) An opportunity for those who failed the Limited Examination to enter the SLPS in violation of the service minute of the SLPS
- To conduct an examination in violation of the provisions of the service minute of the SLPS when the service minute had identified the areas under which the Competitive Examination should conduct, but the guidelines provided by the Public Service Commission had only provided to conduct the special examination with one subject on "Plan implementation and assessment of projects" in contravention of the provisions of the service minute.
- iii) To create an imbalance in the service by allowing 526 Class II Grade II officers to be recruited to the SLPS when in fact only 100 vacancies were available for those who come within Appendix 'E' of the service minute and a Competitive Examination had already being conducted to fill those 100 vacancies.
- iv) To create an excess of Class II Grade II officers when the cadre for Class II Grade II is only 553 officers island-wide.
- v) An opportunity that would result in a parallel group of officers outside the approved cadre carrying out the same functions as the officers holding substantive cadre positions, which will have an adverse impact on the functioning of SLPS.

and argued that it would violate and continue to violate the Fundamental Rights of the Petitioners guaranteed under Article 12 (1) of the Constitution.

Petitioners in both applications had moved for interim relief to suspend the implementation of the Cabinet Decision/ directive by the Public Service Commission pending the applications before this court but when both matters were supported for leave to proceed on 02.09.2008, leave to proceed for alleged violation of the Fundamental Rights guaranteed under Article 12 (1) was granted by this court without granting any interim relief as prayed for.

On behalf of the Respondents, the 17<sup>th</sup> and 50<sup>th</sup> Respondents in SC FR 237/2008, the Minister of Plan Implementation and the Chairman Public Service Commission respectively had submitted the following before this Court.

a) Post of Project Officer was created in the year 1996 with a Cabinet approval granted on 20<sup>th</sup> November 1996 in order to recruit unemployed graduates. In the year 1997, and in

- 1998, the Post of Development Assistant was created and two batches were recruited under the Graduate Scheme Officers.
- b) The designation of the Development Assistant was changed to Development Officer in the year 2000 on a Cabinet Decision that was taken based on a Cabinet Memorandum dated 15.09.2000.
- c) Subsequent to the said decision, a scheme of recruitment was also approved for the Post of Development Officer and in the said Scheme of recruitment, Efficiency Bar and Promotional aspects had been identified under Clause 6 and under note (iii) to the said clause, promotional aspects had been referred to as follows;
  - iii. වසර 05 ක සතුටුදායක සේවා කාලයකින් පසුව ශීූ ලංකා කුමසම්පාදන සේවයේ II/II තනතුරු සඳහා ඉල්ලීම් කිරීමට හැකිවන පරිදි කටයුතු කරනු ලැබේ
- d) In the meantime, the minute on the Sri Lanka Planning Service was approved and published in the Government Gazette Extraordinary 1134/5 dated 30.05.2000, and Clause 6.5.1 of the said minute had provided for the appointment of not more than 25% of the vacancies in Class II Grade II of SLPS by way of a Limited Competitive Examination conducted among the officers identified in Appendix 'E' to the minute and as already noted in this judgment, Post of Development Officer is included to Appendix 'E'
- e) Even though the service minute for the SLPS had provided for the Limited Competitive Examination as referred to above, the said examination was not conducted for several years and the Development Officers who completed 05 years of service were agitating for their promotions by the year 2007
- f) The secretary to the Ministry of Plan Implementation in consultation with some authorities decide to absorb Development Officers who had completed 05 years satisfactory service to SLPS Class II Grade II considering the provisions in the scheme of recruitment of the Development Officers (P-7)
- g) The said decision was challenged before the Court of Appeal in CA 329/2007 and in the meantime Secretary to the Ministry of Plan Implementation wrote to the Public Service Commission seeking approval for the absorption 349 Development officers to Class II Grade II of SLPS
- h) However, by letter dated 4<sup>th</sup> June 2007, the Public Service Commission refused to consent the above request and also informed its decision to the Court of Appeal

- i) A Cabinet Memorandum titled "strengthening the Sri Lanka Planning Service with special emphasis to plan implementation" dated 14<sup>th</sup> August 2007 was submitted to the Cabinet by the 17<sup>th</sup> Respondent
- j) In the said Cabinet Memorandum, it was recommended that,
  - a) a special examination be conducted (by the Sri Lanka Institute of Development Administration) for these officers to assess their suitability for absorption;
  - b) the examination focuses primarily on an assessment of applying knowledge relating to field-level experience in planning and plan implementation.
  - c) those who are successful at the examination be absorbed into supernumerary Class II Grade II posts in the SLPS with effect from a prospective date, provided they have completed five years of continuous active service, been confirmed in the post, and have passed the first Efficiency Bar examination specified in the scheme of recruitment;
  - d) those who are successful at the examination but have not passed the first Efficiency Bar examination at that time, but complete that examination subsequently, be absorbed as set out above, with effect from a prospective date after they pass the First Efficiency Bar Examination;
  - e) such number of supernumerary posts as are equivalent to the number of successful candidates be specially created at Class II Grade II level to enable these appointments to be made and that simultaneously the posts currently held by those officers are suppressed;
- k) The Cabinet of Ministers had approved the said recommendation and the said decision was communicated to the Public Service Commission in order to grant relief as proposed in the Cabinet Memorandum
- I) By letter dated 28<sup>th</sup> September 2007 the Public Service Commission had voiced its disagreement to the implementation of the said Cabinet Decision
- m) On 10<sup>th</sup> October 2007 the Cabinet of Ministers rescinded its earlier decision and appointed an official committee comprised of the Secretary to the Ministry of Finance, Secretary to the Ministry of Plan Implementation, Secretary to the Ministry of Urban Development, Director General Management Services, Director General Department of Establishment and Director General (Administration) Ministry of Finance and Planning to formulate a common promotional scheme and the report of the said committee recommending;

- a) that these officers be granted the opportunity which they have been deprived of, i.e., to be recruited to Class II Grade II of the SLPS, and that, for this purpose, a special examination be held at which their suitability will be tested.
- b) that this opportunity is made available to officers who qualified to sit the Limited Competitive Examination referred to in SLPS minute as of January 1, 2007.
- c) that the successful candidates be recruited to the SLPS on a supernumerary basis.

was submitted to the cabinet on 23.10. 2007 along with a note to Cabinet by the 17<sup>th</sup> Respondent.

- n) The said note to Cabinet and the recommendation of the official committee, were once again considered by the Cabinet of Ministers on 24.10.2007 and approved the said recommendations (P-5) and referred to the Public Service Commission for its implementation.
- o) Public Service Commission having considered the said decision, had issued necessary instructions to the Secretary to the Ministry of Finance and Plan Implementation to implement the said Cabinet Decision (P-10 and P-5) along with guidelines from the Public Service Commission (P-11 and P-6) which is challenged before this court
- p) The Public Service Commission, has emphasized the fact that appointments to the Public Service are vested with the Public Service Commission, had taken up the position that it is for the Cabinet of Ministers to decide the policy behind recruitment to the Public Service and therefore its decision to implement the Cabinet Decision dated 24.10.2007 was not in violation of Article 55 (1) of the Constitution.

As further submitted by the Respondents, Article 55(4) of the Constitution which reads as, "subject to the provisions of the Constitution, the Cabinet of Ministers shall provide for and determine all matters of policy relating to the public officers" had provided for the Cabinet of Ministers to decide the polity relating to public officers.

However, with regard to the Cabinet Decision dated 24.10.2007 which was carried out by the Public Service Commission by its letter dated 28<sup>th</sup> May 2008 the Petitioners argued that, in the absence of an amendment to the service minute the Cabinet of Ministers cannot take a policy decision contrary to the provisions in a service minute, that has been properly adopted and in force at a given time.

In this regard the Petitioners relied on the observation of Prasanna Jayawardena J in the case of *K.W.S.P. Jayawardena V. Gotabhaya Jayarathne and Others SC FR 338/2012* SC minute dated 30.01.2018 to the effect that "........ the Cabinet of Ministers would be expected to act in terms of the existing service minute marked P-2 other than in instances where a lacuna in P-2 is detected that and the Cabinet of Ministers act specifically for the purposes of addressing that lacuna...."

However, it is observed, that the said observation was made by His Lordship in obiter, since His Lordship had made the following observation prior to his conclusion referred to above.

"Therefore, the aforesaid question of whether the Public Service Commission and the Ministry of Education are entitled to implement the aforesaid proposal and act outside the scheme set out in the service minute marked 'P-2' on the basis of giving effect to a 'policy decision' taken by the Cabinet of Ministers, does not arise for consideration."

Whilst referring to Article 55 (1) of the Constitution his Lordship had further observed in the said Judgment that;

"Authorize the Cabinet of Ministers to direct that a Service Minute be amended or scrapped altogether and replace with another or to direct that a specific procedure be adopted to meet the needs of specific circumstances, which are outside the compass of a service minute or are not met by the provisions of a Service Minute. In *Hettiarachchi V. Senevirathne* [1994 3 SLR 290] Fernando J in a very brief judgment, expressed the view that the Cabinet of Ministers is not necessarily bound to act in terms of Service Minutes such as "P2" (emphasis added)

Petitioners further relied on the judgment in *Public Services United Nurses Union V. Montague Jayawickrema* 1988 1 SLR 229 and argued that the Cabinet Decision granting an *ad hoc* promotion to a limited class of officers violates the equality provisions contained in Article 12 of the Constitution.

Since a Cabinet Decision to grant an addition salary increment to a class of officers was declared as violation of the Fundamental Rights of the Petitioners in the said case it is my duty to consider the relevancy of the said Judgment to the instant case.

In the said case a proposal was made to the Cabinet of Ministers to pay a group of non-striking workers;

a) Two increments to all nursing personal who worked during the full period of the strike

b) One increment to those nursing personal who reported for duty at various stages before 16.04.1986

The said proposal was approval by the Cabinet of Ministers but was challenged before the Supreme Court.

When considering the matter before the Supreme Court, Wanasundera J whilst referring to the decision by Sharvananda CJ in the case of *Abeywickrema V. Pathirana (1986) 1 Sri LR 120* had observed the following,

"Although one cannot altogether rule out a few matters in which, ad hoc determinations may be made by the Cabinet, it is however essential, as Sharvananda, C.J, states, that "provisions as to salary increments, leave, gratuity, pension and of super annuity, promotion and every termination of employment and removal from service" should be in the form of rules "which are general in operation though they may be applied to a particular class of public officers." Further, when existing general rules are sought to be altered, this too must be done in the same manner and following the identical procedure as for their formulation, namely, by enacting an amending rule. Could one say that this procedure has been followed in the present case?

When the proposal for the payment of the increments came up for consideration, two Ministers- the Minister of Finance and the Minister of Public Administration (the two Ministers most connected with this subject)- were against it. Their views are informative. The Minister of Public Administration observed:

- i) While some recognition may be called for, for reporting for duty and doing their normal quote of work, it would not be justifiable to pay extra increments with its continuing cumulative benefit.
- ii) An ex-gratia payment of an extra day's wage to each, in respect of each such day could be more "appropriate."

The Minister of Finance was of the view that the proposal was wrong in principle. He stated;

"The payment of additional increments, as proposed would set a precedent which would have to be followed in future by all Government Departments and Corporations. The payment of increments would also involve additional remuneration to the officers concerned for many years until they reach the *maxima* of their salary scales. I would suggest that instead of paying additional increments, these nurses should be paid a once-

and-for-all honorarium. The quantum of the honorarium should be determined in consultation with the Ministry of Public Administration, and the honorarium should be paid from savings in the votes of the Ministry of Health."

These perceptive comments point to the basic objections that lie in the way of such a proposal. When Article 55 of the Constitution vests authority over public affairs in the Cabinet and makes it mandatory for the Cabinet to formulate schemes of recruitment, and codes of conduct for public officers, the principles to be followed in making promotions and transfers etc., The Constitution contemplates fair, and uniform provisions in the nature of general rules and regulations and not an action that is arbitrary or *ad hoc* or savoring of bias discrimination."

As observed by this court the basis for the above decision was the arbitrary nature, the Cabinet had decided to grant an *ad hoc* increment to a group of public servants when the proposal was objected to by the most important Ministers, the Minister of Finance and Minister of Public Administration.

However, the circumstance under which the Cabinet of Ministers reached a decision to conduct the special examination for those officers who are qualified to sit for the Limited Competitive Examination and to make the appointments to those who got through the special examination on a supernumerary basis was different to the decision referred to in the said case. In this regard, the court is further mindful of Article 55 (4) of the Constitution (the text that was operative at the time the Cabinet of Ministers took the decision) which I have already referred to in this judgment.

As already referred to in this judgment, the Public Service Commission had initially turned down the recommendation to recruit the Development Officers to the SLPS Class II Grade II by the Secretary to the Ministry of Plan Implementation and once again voiced its disagreement with the Cabinet of Ministers when the Cabinet of Ministers approved a Cabinet Paper to recruit Development Officers to Class II Grade II of SLPS based on the results of a special examination on supernumerary basis. The Cabinet of Ministers considered the matter further on 10<sup>th</sup> October 2007 and appointed an "official committee," comprising three Ministry Secretaries and the Director General of Management Services to reconsider the recommendation already before the Cabinet and thereafter gave the approval to the recommendations made by the official committee. In these circumstances, it is clear that the decision of the Cabinet of Ministers reached on 24.10.2007 was a well-considered decision by the Cabinet of Ministers and the said decision comes well within Sub-Article 4 to Article 55 of the Constitution. Therefore, the policy

on the absorption of Development officers to Class II Grade II of SLPS was resolved by the Cabinet Decision dated 24.10.2007. (P-10)

In the case of Samastha Lanka Nidahas Grama Niladhari Sangamaya and Others V. D. Dissanayake, Secretary, Public Administration and Ministry of Home Affairs, and Others SC Appeal 158/2010 SC minute 14.06.2013 this court observed;

"The first substantive question that has to be determined on appeal, in this case, is purely one of the *vires* and arises in the context of certain constitutional provisions which seek to distinguish between two categories of decisions that can be made by the executive arm of Government. The first of these are decisions relating to "the appointment, transfer, dismissal and disciplinary control" of public officers, which was vested in the Public Service Commission by Article 55 (1) of the Constitution of the Democratic Socialist Republic of Sri Lanka (hereinafter referred to as "the Constitution of Sri Lanka") as amended by the Seventeenth Amendment thereto, which was in force at the time of the pronouncement of the impugned judgment of the Court of Appeal the second of these categories are decisions pertaining to policy, which in the context of the public service are exclusively vested in the Cabinet of Ministers by Article 55 (4) of the Constitution of Sri Lanka, as amended by the Seventeenth Amendment."

In the case of *Jathika Sevaka Sangamaya V. Sri Lanka Hadabima Authority SC Appeal 15/2013*Supreme Court minute 16.12.2015 this court further observed that;

"As pointed out earlier under Article 42 and 55 of the Constitution, the Cabinet of Ministers are performing executive functions under the Constitution and their decisions can be either policy decisions or administrative decisions or both. Accordingly, the decisions of the Cabinet of Ministers other than the policy decisions are amenable to judicial review."

In *Deawoo Engineering and Construction Co. Ltd V. Amarasekera (2006) 2 Sri LR 232* it was observed that;

"Equally, the court is ill equipped to pronounce that the decision of the cabinet is Arbitrary, illegal or unreasonable unless there is concrete evidence to establish that the cabinet in taking such a decision has violated and acted contrary to the laws of the land."

When considering the material that has already discussed in my judgment and the decisions referred to above, I see no merit in the two applications considered by me in this judgment. The

Petitioners in both applications have failed to establish the violation of their Fundamental Rights guaranteed under Article 12 (1) of the Constitution.

Both Applications are accordingly dismissed. I make no order with regard to costs.

Applications are dismissed.

**Judge of the Supreme Court** 

Justice Murdu N. B. Fernando, PC

I agree,

**Judge of the Supreme Court** 

Justice Ysantha Kodagoda, PC

I agree,

**Judge of the Supreme Court**