### IN THE SUPREME COURT OF THE DEMOCRATIC SOCIALIST REPUBLIC OF SRI LANKA.

In the matter of an application in terms of Article 126 read with Article 17 of the Constitution of the Democratic Socialist Republic of Sri Lanka.

 Weerakkodi Appuhamilage Chamila Priyadarshani Weerakkodi, Naagama, Welpalla.

- Wickrama Arachchige Amila Roshan Buddhi Yasarathna, 129, Aliwalpalla, Walgammulla, Veyangoda.
- Henakankanamalage Dona Haritha Hemanthi, 126/04, Jayasiri Mawatha, Dehiwala.
- Wedage Sunethra Janaki Dheerasekara 712/01, Kusalsevana Road, Kottawa, Pannipitiya.
- Suranga Niroshan Botheju,
   68C, Hewagama, Kaduwela.
- 6. Walgama Vilage Done Sanjeewani Niluka, 33/16, Sriya road, Colombo 06.
- 7. Hathurusinghelage Rushanthi Tharanga Weerasinghe,313, Pitadeniya, Dehiowita.

SC FR Application No. 105/ 2017

- 8. Don Darshani Gammanpila,
   63/49 B, Base line Mawatha, Dematagoda,
   Colombo 09.
- Rannulu Kumudu Sriyantha, 22/01A, Wavulangoda, Hikkaduwa.
- Neraluwa Gamage Channa Rohitha, 799/97/C/3/2, Kularathna Mawatha, Colombo 10.
- Dadallage Kanchana Jayasekara,
   374, I.D.H. Road, Gothatuwa,
   Angoda.
- Kusala Rangani Amarasinghe,
   Dias Place, Pepiliyana Road,
   Nugegoda.
- Aththaragama Gedara Dhammika Niroshan, 145 D/1, Ruppagoda Road, Gonahena, Kadawatha.
- Rangollage Shiromani Pradeepika, 13/05, Gemunu Mawatha, Maligawatta, Kirindiwela.
- Mullawaththa Jayaweerage Indika Prasad, 21/02, Polhena, Wandurawa, Veyangoda.
- Widanalage Ruvini Priyanga, 810/D, Vihara Mawatha, Tewatta, Ragama.

- Hewa Padminige Ranjani Mallika,
   228/02, Hospital Road, Kalubowila.
- 18. Angage Kumuduni Priyani Perera,68 C, Hewagama, Kaduwela.
- Dikkumburage Don Chandani Silva, 162/401, Madampitiya Road, Colombo 15.
- 20. Thirimadura Meththa Dilakshi Mendis,64/04, Wilakolawatta, Tissa Road,Wadduwa.
- Alawathurage Anusha Priyadarshani
   Samarathunga, 84/05, Ballummahara,
   Mudungoda.
- 22. Bulathsinhalage Thushara Indika Perera,77/18, Gnanawimala Road,Dematagoda, Colombo 09.
- Halahakoon Peirislage Agra Samurdhi,
   142, Miriswatta, Mudungoda.
- 24. Apsara Sewwandi Perera Hettiarachchi,60/13, Iddamalwatta, Mattumagala, Ragama.
- 25. Kathiachchige Chintha Damayanthi, 17/01, Horagala, Padukka.
- 26. Walgama Vilage Don Sanath Nandana,33/11, Vincent Lane, Wellawatta.

- 27. Kalpage Lasantha Chamari Kalpage, 16, Pragathi Mawatha, Thalgahawatta, Angoda.
- 28. Dona Lakwaruni Wickramasekara
   Abeygoonarathne,
   Meda Nainamadama, Nainamadama.
- Subasinghe Nissanka Prasad Sudesh Dias, 7/6/B, Duwawatta Road, Thumbowila, Piliyandala.
- Wijayasinghe Mudiyanselage Dina Manjula Kumari.
   191/29, Maladola Watta, Kadawatha.
- 31. Chandrani Deepthilatha Lalpewickrama,09, Janatha Mawatha, Navinna,Maharagama.
- Korale Gamaralalage Indika Thushari Gamage, 143/02, Pethiyagoda, Gampaha.
- Mohamed Jainul Fareed Mohamed Riyas,
   7/2C, Nagahamulla Road, Kolonnawa
- Sumangali Shanthi Nawalage, 114/26, Averiwatta Road, Wattala.
- 35. Jayalathlage Sithari Chandima,500/05, Ihala Karagahamuna, Kadawatha
- 36. Polaththa Rathubaduge Shanika Shyamani Rasangika,

181, Pokuna Road, Kawdana, Dehiwala.

- Uyanage Kanchana Iroshi Uyanage,
   29/C/3/1, Mangala Mawatha, Colombo 08.
- Kadirappulige Nishanthi Manel, 383/B, Nisala Pedesa, Pelanwatta, Pannipitiya.
- 39. Adikariwattage Dona Chandrani, Weerabhavana, Pinidiyamulla, Paiyagala.
- 40. Wicrama Arachchilage Amitha Ganga Kumari Wickramarachchi, Udumulla, Molagoda.
- 41. Kalid Masuli, 127/01, Meeraniya Place, Colombo 12.
- 42. Napelage Shyamalee Kumari Thilakaratne Sithumina, Pelahela watta, Kalagedihena.
- 43. Rupasinghe Arachchige Ranjani Malkanthi,4/33, Universal Park, Galwarusawa Road,Oruwala, Athurugiriya.
- 44. Fathima Azra Saifdeen,136/88, Pragnagnaloka Mawatha, KaudanaRoad, Dehiwala.
- 45. Weerakkodige Sarath Indika Nimalasiri Weerakkodi, "Maleesha' Kadadara, Imulana, Ruwanwella.
- 46. Wickramarachchige Gnanasiri Prabath,275/12, Manakada Road, Kahawa, Kosgama.

- 47. Mohomed Farook Abdullah Fawzan, 309/21/C, Brandiyawatta, Wellampitiya.
- 48. Thuyesh Santha Kuruppu,7/10/M, Pragathi Mawatha, Katuwana Road,Homagama.
- 49. Colabage Sumith Buddhika Fernando, 11/A, Peris Mawatha, Moratuwa.
- 50. Tuan Puthra Nalawansha Tuan Sheriffdeen, 765/345/NHS, Maligawaththa.
- 51. Dilika Nisansala Kotawala, 159/1, Quarry Road, Dehiwala.
- Liyanage Don Waruna Rupesh Jayarathne, 299/2, Yogasrama Road, Welmilla Junction, Welmilla.
- 53. Warnawaththa Waduge Suranji Suditha Prashanthi,
  447/1/C, Moragahahena Road, Pitipana North, Homagama.
- 54. Vidanalage Sudesh Chandika Demel, 519/B, Uswatta Road, Boralesgamuwa.
- Jayasinghalage Dona Prasangika Sajeevani
   7/10/M, Pragathi Mawatha, Katuwana Road, Homagama.
- 56. Wanasinghe Arachchilage Shadish Janaka, C/4, Samagipura Flats, Colombo 14.

- 57. Sajeewa Shymali Kumari Padukkawidanalage, Shymali, Angamuwa, Padukka.
- 58. Meethalawe Galkotuwegedara Chandima Thilakarathne,455/5, Daham Mawatha, Meegoda.
- S9. Noor Mohamed Abdul Nijam,
   B/G/09, N.H.S. Maligawaththa Flats, Colombo 10.

#### **PETITIONERS**

Vs.

- Nihal Somaweera, Secretary, Ministry of Transport and Civil Aviation, 7<sup>th</sup> Floor, Sethsiripaya, Stage II, Battaramulla.
- 1A.G.S. Withanage,

Secretary Ministry of Transport and Civil Aviation, 7th Floor, Sethsiripaya, Stage II, Battaramulla.

 N. B. Monty Ranatunga Secretary, Ministry of Transport and Civil Aviation, 7<sup>th</sup> Floor, Sethsiripaya, Stage II, Battaramulla.

## M.M.P.K. Mayadunna Secretary, Ministry of Transport and Civil Aviation, 7<sup>th</sup> Floor, Sethsiripaya, Stage II, Battaramulla.

- Hon. Nimal Siripala De Silva, Minister of Transport and Civil Aviation, 7<sup>th</sup> Floor, Sethsiripaya, Stage II, Battaramulla.
- 2A. Hon. Dr. Bandula Gunawardane
  Minister of Transport & Highways and
  Mass Media
  9<sup>th</sup> Floor,
  "Maganeguma Mahamedura"
  Denzil Kobbakaduwa Mw, Koswatta,
  Battaramulla.
- J.J. Rathnasiri, The Secretary, Ministry of Public Administration and Management, Independence Square, Colombo 07.
- 3A. A Padmasiri Jayamanna,
  The Secretary,
  Ministry of Public Administration and
  Management and Law and Order,
  Independence Square, Colombo 07.
- 3B. J. J. Rathnasiri

The Secretary, Minister of Public Services, Provincial Councils and Local Governments Independence Square, Colombo 07.

3C. Ranjith AsokaThe Secretary,Minister of Public Services, Provincial Councils

and Local Governments Independence Square, Colombo 07.

- Hon. Ranjith Madduma Bandara, Minister of Public Administration and Management Independence Square, Colombo 07.
- 4A. Hon. Ranjith Madduma Bandara,Minister of Public Administration andManagement and Law and Order,Independence Square, Colombo 07.
- 4B. Hon. Dinesh Gunewardena
  Minister of Public Administration Home
  Affairs, Provincial Councils and Local
  Government,
  Independence Square, Colombo 07.
- Dharmasena Dissanayaka, Chairman, Public Service Commission, No. 177, Nawala Road, Colombo 05.
- 5A. Justice Jagath Balapatabandi, Chairman,
  Public Service Commission,
  No. 1200/9, Rajamalwatta Rd, Battaramulla.
- 5B. S.B. Sanath EdiriweeraChairmanPublic Service Commission,No. 1200/9, Rajamalwatta Rd, Battaramulla.

- A. Salam Abdul Waid,
   Former Member, Public Service Commission,
   No. 177, Nawala Road, Colombo 05.
- 6A. Prof. Hussein Ismail, Member, Public Service Commission, No. 177, Nawala Road, Colombo 05.
- 6B. Indrani Sugathadasa
  Member,
  Public Service Commission,
  No. 1200/9, Rajamalwatta Rd, Battaramulla.
- 6C. S.M. Mohamed Member, Public Service Commission, No. 1200/9, Rajamalwatta Rd, Battaramulla.
- Dhara Wijayatilaka, Member, Public Service Commission, No. 177, Nawala Road, Colombo 05.
- 7A. V. Sivagnanasothi
  Member,
  Public Service Commission,
  No. 1200/9, Rajamalwatta Rd, Battaramulla.
- 7B. N.H.M. Chithrananda Member,
  Public Service Commission,
  No. 1200/9, Rajamalwatta Rd, Battaramulla.

- Dr. Prathap Ramanujam, Member, Public Service Commission, No. 177, Nawala Road, Colombo 05.
- 8A. Dr. T. R. C. Ruberu
  Member,
  Public Service Commission,
  No. 1200/9, Rajamalwatta Rd,
  Battaramulla.
- 8B. Prof. N. Selvakkumaran
  Member,
  Public Service Commission,
  No. 1200/9, Rajamalwatta Rd,
  Battaramulla.
- Mrs. V. Jegarasasingam, Member, Public Service Commission, No. 177, Nawala Road, Colombo 05.
- 9A. A.L.M. SaleemMember,Public Service Commission,No. 1200/9, Rajamalwatta Rd, Battaramulla.
- 9B. M.B.R. Pushpalumara
  Member,
  Public Service Commission,
  No. 1200/9, Rajamalwatta Rd, Battaramulla.

- Nihal Seneviratne, Member, Public Service Commission, No. 177, Nawala Road, Colombo 05.
- 10A. Leelasana Liyanagama Member, Public Service Commission, No. 1200/9, Rajamalwatta Rd, Battaramulla.
- 10B. Dr. A. D. N. Zoysa
  Member,
  Public Service Commission,
  No. 1200/9, Rajamalwatta Rd, Battaramulla
  - S. Ranugge, Member,
     Public Service Commission,
     No. 177, Nawala Road, Colombo 05.
- 11A. Dian Gomas Member, Public Service Commission, No. 1200/9, Rajamalwatta Rd, Battaramulla.
- 11B. R. Nadarajapillai
  Member,
  Public Service Commission,
  No. 1200/9, Rajamalwatta Rd, Battaramulla.
- D. L. Mendis, Member, Public Service Commission, No. 177, Nawala Road, Colombo 05.

- 12A. Dilith Jayaweera Member, Public Service Commission, No. 1200/9, Rajamalwatta Rd, Battaramulla.
- 12B. C. Pallegama Member, Public Service Commission, No. 1200/9, Rajamalwatta Rd, Battaramulla.
  - Sarath Jayathilake,
     Member, Public Service Commission,
     No. 177, Nawala Road, Colombo 05.
  - 13A. W. H. PiyadasaMember,Public Service Commission,No. 1200/9, Rajamalwatta Rd, Battaramulla.

13B. G. S. A. De Silva Member,Public Service Commission,No. 1200/9, Rajamalwatta Rd, Battaramulla.

14. K.V.M.P.J. Gamage,

Director General of Combined Services, Ministry of Public Administration and Management, Independence Square, Colombo 07. 14A. K,V,M.P.J. Gamage

Director General of Combined Services, Minister of Public Administration & Management and Law and Order Independence Square, Colombo 07.

- 14B. Aloka Bandara
   Director General of Combined Services,
   Minister of Public Services, Provincial
   Councils and Local Governments
   Independence Square, Colombo 07.
  - A.H.K. Jagath Chandrasiri,
     Commissioner General of Motor Traffic,
     Department of Motor Traffic,
     No. 341, Elvitigala Mawatha Narahenpita,
     Colombo 05.
- 15A. Sumith Alahakoon
  Commissioner General of Motor Traffic
  Department of Motor Traffic
  No. 341, Elvitigala Mawatha,
  Narahenpita, Colombo 05.
- 15B. Nishantha Anuruddha Weerasinghe
  Commissioner General of Motor Traffic
  Department of Motor Traffic
  No. 341, Elvitigala Mawatha,
  Narahenpita, Colombo 05.
  - Hon. Ranil Wickramasinghe,
     Hon. Prime Minister and Minister of National
     Policies and Economic Affairs,

No. 58, Sir Earnest de Silva Mawatha, Colombo 07.

- 16A. Hon. Ranil Wickramasinghe,
  Minister of Defence, Finance, Economic
  Stabilization and National Policies, Women,
  Child Affairs and Social Empowerment,
  Technology Presidential Secretariat,
  Old Parliament Building, Colombo 01.
- 17. Hon. John Amarathunga
  Minister of Lands and Minister of Tourism
  Development and Christian Religious Affairs,
  "Mihikatha Medura", Land Secretariat,
  No. 1200/6, Rajamalwatta Avenue,
  Battaramulla.
- 17A. Hon. John Amarathunga,
  Minister of Tourism Development and
  Christian Religious Affairs,
  7<sup>th</sup> Floor, No. 8,
  Galle Road, Colombo 03.
- Hon. Gamini Jayawickrema Perera,
   Hon. Minister of Sustainable Development
   and Wildlife
   9<sup>th</sup> Floor, Sethsiripaya, Stage I, Battaramulla.
- 18A. Hon. Gamini Jayawickrema Perera, Minister of Buddasasana,135, Srimath Anagarika Dharmapala Mawatha, Colombo 07.
- Hon. Mangala Samaraweera
   Hon. Minister of Foreign Affairs,

Republic Building, Sri Baron Jayathilake Mawatha, Colombo 01.

- 19A. Hon. Mangala SamaraweeraMinister of Finance and Mass Media,Ministry of Finance,The Secretariat,Lotus Road, Colombo 01.
- Hon. S.B. Dissanayake
   Minister of Social Empowerment and Welfare, 1<sup>st</sup> Floor, Sethsiripaya (Stage II)
   Battaramulla.

20A. Hon. S.B. Dissanayake
Hon. Minister of Social Empowerment,
Welfare and Kandyan Heritage,
1<sup>st</sup> Floor, Sethsiripaya (Stage II),
Battaramulla.

20B. Hon. S.B. Dissanayake
Former Minister of Social Empowerment,
Welfare and Kandyan Heritage,
1<sup>st</sup> Floor, Sethsiripaya (Stage II),
Battaramulla.

Hon. W.D.J.Seneviratne
 Minister of Labour and Trade Union
 Relations,
 2<sup>nd</sup> Floor, Labour Secretariat, Colombo 05.

21A. Hon. W.D.J. Seneviratne,
 Hon. Minister of Labour, Trade Union
 Relations and Sabaragamu Development
 2<sup>nd</sup> Floor, Labour Secretariat, Colombo 05.

21B. Hon. W.D.J. Seneviratne,
 Former Minister of Labour, Trade Union
 Relations and Sabaragamu Development
 2<sup>nd</sup> Floor, Labour Secretariat, Colombo 05.

Hon. Lakshman Kiriella,
 Hon. Minister of Higher Education and
 Highways Maganeguma Mahamedura,
 No. 216, Denzil Kobbekaduwa Mawatha
 Koswatta, Battaramulla.

- 22A. Hon. Lakshman Kiriella,
  Hon. Minister of Public Enterprises and Kandy
  City Development,
  Level 36, East Tower, World Trade Center
  Echelon Square, Colombo 01.
- 23. Hon. (Dr.) Sarath Amunugama,
  Hon. Minister of Special Assignments,
  6<sup>th</sup> Floor, Sethsiripaya, Battaramulla.
- 23A. Hon. (Dr.) Sarath Amunugama,
  Minister of Science, Technology, Research,
  Skills Development & Vocational Training and
  Kandyan Heritage,
  6<sup>th</sup> Floor, Stage II, Sethsiripaya,
  Battaramulla.
- Hon. Rauff Hakeem,
   Minister of City Planning and Water Supply,
   Lakdiya Medura, No. 35, New Parliament
   Road, Pelawatta, Battaramulla.
- 25. Hon. Anura Priyadharshana Yapa,

Hon. Minister of Disaster Management, Vidya Mawatha, Colombo 07.

25A. Hon. Anura Priyadharshana Yapa, Former Minister of Disaster Management, Vidya Mawatha, Colombo 07.

26. Hon. Susil Premajayantha,
Minister of Science, Technology and Research,
3<sup>rd</sup> Floor, Stage I,
Sethsiripaya, Battaramulla.

26A. Hon. Susil Premajayantha,
Former Minister of Science, Technology and Research,
3<sup>rd</sup> Floor, Stage I,
Sethsiripaya, Battaramulla.

26B. Hon. Susil Premajayantha, Minister of Education "Isurupaya", Battaramulla.

- 27. Hon. (Dr.) Rajitha Senaratne
  Minister of Health, Suwasiripaya,
  No. 385,
  Rev. Baddegama Wimalawansa Thero
  Mawatha,
  Colombo 10.
- Hon. Ravi Karunanayake
   Minister of Finance,
   The Secretariat, Lotus Road,
   Colombo 01

- 28A. Hon. Ravi Karunanayake,Minister of Foreign Affairs,Ministry of Foreign Affairs,Republic Building, Colombo 01.
- 28B. Hon. Ravi Karunanayake,Former Minister of Foreign Affairs,Ministry of Foreign Affairs,Republic Building, Colombo 01
- 29. Hon. Mahinda Samarasinghe
  Minister of Skills Development and Vocational Training,
  "Nipunatha Piyasa",
  354/2, Elvitigala Mawatha,
  Narahenpita, Colombo 05.
- 29A.Hon. Mahinda Samarasinghe,Hon. Minister of Ports and Shipping,No. 19, Chaithya Road, Colombo 01.
- Hon. Vajira Abeywardena,
   Hon. Minister of Home Affairs,
   Independence Square, Colombo 07.
- 31. Hon. S.B. Navinne,
  Hon. Minister of Internal Affairs,
  Wayamba Development and Cultural Affairs,
  8<sup>th</sup> Floor, Sethsiripaya, Battaramulla.
- 31A. Hon. S.B. Navinne
   Minister of Internal Affairs & Wayamba
   Development,
   8<sup>th</sup> Floor, Sethsiripaya, Battaramulla.

- 32. Hon. Rishad BathiudeenHon. Minister of Industry and Commerce,P.O. Box 570,No. 73/1, Galle Road, Colombo 03.
- 33. Hon. Patali Champika Ranawaka,
  Hon. Minister of Megapolis and Western
  Development,
  17<sup>th</sup> and 18<sup>th</sup> Floors, "SUHURUPAYA"
  Subhuthipura Road, Battaramulla.
- Hon. Mahinda Amaraweera
   Minister of Fisheries and Aquatic Resources
   Development,
   New Secretariat, Maligawatta, Colombo 10.
- 34A. Hon. Mahinda Amaraweera,Hon. Minister of Agriculture,288, Sri Jayawardanapura Mawatha,Rajagiriya.
- 34B. Hon. Mahinda Amaraweera,Hon. Minister of Agriculture,80/5, Govijana Mandiraya,Rajamalwatta Road, Battaramulla.
- 35. Hon. Navin Dissanayake
  Hon. Minister of Plantation Industries, 11<sup>th</sup> Floor, Sethsiripaya, 2<sup>nd</sup> Stage,
  Battaramulla.
- Hon. Ranjith Siyambalapitiya
   Minister of Power and Renewable Energy,
   No. 72, Ananda Coomaraswamy Mawatha,
   Colombo 07.

- 37. Hon. Duminda Dissanayake,Hon. Minister of Agriculture,Govijaya Mandiraya, 80/5, RajamalwattaAvenue, Battaramulla.
- 37A. Hon. Duminda Dissanayake,Minister of Irrigation and Water Resources and Disaster Management,No. 11, Jawatta Road, Colombo 05.
- Hon. Vijith Vijayamuni Zoysa
   Hon. Minister of Irrigation and Water Resources Management,
   No. 11, Jawatta Road, Colombo 05.
- 38A. Hon. Vijith Vijayamuni Zoyza,
  Hon. Minister of Fisheries and Aquatic
  Resources Development and Rural Economic
  Affairs,
  New Secretariat, Maligawatta, Colombo 10.
- Hon. (Dr.) Wijayadasa Rajapaksa,
   Hon. Minister of Buddha Sasana and Minister of Justice,
   No. 135, Sreemath Anagarika Dharmapala
- 39A. Hon. (Dr.) Wijayadasa Rajapaksa,
  Minister of Higher Education and Cultural Affairs,
  No. 81, Ward Place, Colombo 07.

39B. Hon. (Dr.) Wijayadasa Rajapaksa, Minister of Justice,

Mawatha, Colombo 07.

19, Sri Sanjaraja Mawatha, Colombo 10.

40. Hon. P. Harison,Hon. Minister of Rural Economy,No. 492, R.A. de Mel Mawatha, Colombo 03.

40A. Hon. P. Harison, Minister of Social Empowerment, 1<sup>st</sup> Floor, Sethsiripaya, Stage II, Battaramulla.

- 41. Hon. Kabir HashimHon. Minister of Public EnterprisesDevelopment Levels 13 & 37, West Tower,World Trade Centre, Colombo 01.
- 42. Hon. Gayantha Karunathilaka,
  Hon. Minister of Parliamentary Reforms and Mass Media
  Asidisi Medura, No. 163, Kirulapone
  Mawatha, Polhengoda, Colombo 05.
- 42A. Hon Gayantha Karunathilaka
  Hon. Minister of Lands and Parliamentary
  Reforms,
  Mihikatha Medura, Land Secretariat,
  1200/6, Rajamalwatte Avenue, Battaramulla.
  - 43. Hon. Sajith Premadasa
    Hon. Minister of Housing and Construction
    02<sup>nd</sup> Floor, Sethsiripaya, Battaramulla.
  - 44. Hon. Arjuna RanatungaHon. Minister of Ports and ShippingNo. 19, Chaithya Road, Colombo 01.

44A. Hon. Arjuna RanatungaHon. Minister of Petroleum ResourcesDevelopmentNo. 80, Sir Earnest De Silva Mawatha,Colombo 07.

45. Hon. U. Palani Digambaram
Hon. Minister of Hill Country New Villages,
Infrastructure and Community Development
No. 45, St. Michaels Road, Colombo 03.

Hon. (Mrs.) Chandrani Bandara
 Hon. Minister of Women and Child Affairs
 Sethsiripaya (Stage II), 5th Floor,
 Battaramulla.

- 47. Hon. (Mrs.) Thalatha Atukorala
  Hon. Minister of Foreign Employment
  No. 51/2/1, 2nd Floor, Assert Building,
  York Street, Colombo 01.
- 47A. Hon. (Mrs.) Thalatha AtukoralaHon. Minister of Justice and Prison ReformsSuperior Court Complex, Colombo 12.
- 48. Hon. Akila Viraj KariyawasamHon. Minister of EducationIsurupaya, Pelawatta, Battaramulla.
- 49. Hon. M.H.A. Haleem
  Hon. Minister of Posts, Postal Services and
  Muslim Religious Affairs
  6<sup>th</sup> and 8<sup>th</sup> Floors, Postal Headquarters
  Building,

310, D.R. Wijewardana Road, Colombo 10.

Hon. Faiszer Musthapha
 Hon. Minister of Provincial Councils and Local
 Government
 No. 330, Union Place, Colombo 02.

50A. Hon. Faiszer MusthaphaHon. Minister of Provincial Councils LocalGovernment and SportNo. 330, Union Place, Colombo 02.

51. Hon. D.M. SwaminathanHon. Minister of Prison Reforms,Rehabilitation, Resettlement and HinduReligious AffairsNo. 146, Galle Road, Colombo 03.

- 51A. Hon. D.M. Swaminathan
  Hon. Minister of Resettlement, Rehabilitation,
  Northern Development and Hindu Religious
  Affairs
  No. 356 B, Calwill Place, Galle Road,
  Colombo 03.
- 52. Hon. Chandima WeerakkodyHon. Minister of Petroleum ResourcesDevelopmentNo. 80, Sir Earnest De Silva Mawatha,Colombo 07.

- 52A. Hon. Chandima Weerakkody
  Hon. Minister of Skills Development and
  Vocational Training Nipunatha Piyasa,
  354/2, Elvitigala Mawatha, Colombo 05.
- 52B. Hon. Chandima Weerakkody Former Hon. Minister of Skills Development and Vocational Training Nipunatha Piyasa, 354/2, Elvitigala Mawatha, Colombo 05.
- 53. Hon. Dayasiri Jayasekera FormerHon. Minister of SportsNo.9, Philip Gunawardana Road, Colombo 07.
- 53A. Hon. Dayasiri Jayasekara Former Minister of Sports No.9, Philip Gunawardena Road, Colombo 07.
- 54. Hon. Sagala Ratnayake
  Hon. Minister of Law & Order and Southern
  Development
  14th Floor, Suhurupaya, Battaramulla.
- 54A. Hon. Sagala Ratnayake
  Hon. Minister of Youth Affairs, Project
  Management and Southern Development
  14<sup>th</sup> Floor, Suhurupaya, Battaramulla.
- 55. Hon. Harin FernandoHon. Minister of Telecommunication andDigital Infrastructure 79/1, 5th Lane,Colombo 3.

55A. Hon. Harin Fernando
Hon. Minister of Telecommunication, Digital
Infrastructure and Foreign Employment
79/1, 5th Lane Colombo 3.

55B. Hon. Harin Fernando
Hon. Minister of Tourism and Lands,
2<sup>nd</sup> Floor, Asset Arcade Building, 51/2/1,
York Street, Colombo 01.

56. Hon. Mano Ganesan
Hon. Minister of National Co-existence
Dialogue and Official Languages
40, Buthgamuwa Road, Rajagiriya,
P.O. Box 1566, Colombo.

56A. Hon. Mano Ganesan
Hon. Minister of National Integration
Reconciliation and Official Languages
40, Buthgamuwa Road, Rajagiriya.

- 57. Hon. Daya Gamage
  Hon. Minister of Primary Industries
  No.80/5, Govijana Mandiraya
  Rajamalwatta Avenue, Battaramulla
- 57A. Hon. Daya Gamage
  Hon. Minister of Social Welfare and Primary
  Industries
  No.80/5, Govijana Mandiraya
  Rajamalwatta Avenue, Battaramulla.

58. Hon. Malik Samarawickrema
Hon. Minister of Development Strategies and International Trade
6th Floor, West Tower,
World Trade Centre Colombo 1.

Field Marshal Hon. Sarath Fonseka
 Hon. Minister of Sustainable Development,
 Wildlife and Regional Development
 Sino Lanka Tower,
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#### **ADDED-RESPONDENTS**

# Before : P. PADMAN SURASENA, J ARJUNA OBEYESEKERE, J K. PRIYANTHA FERNANDO, J

- Counsel
   Rienzie Arrseculeratne PC for the Petitioners

   Rajiv Goonetilleke DSG for the Respondents
- Argued on : 21-07-2023
- Decided on : 20-03-2024

#### P. Padman Surasena J

According to the amended Petition dated 25-09-2018, the Petitioners *inter alia,* have stated that they were initially appointed to the Department of Motor Traffic on a piece-rate basis as clerks, but thereafter received permanent appointments with effect from 01-12-2005. They

have annexed their letters of appointment marked **P1(1)**-**P(59)**. The Petitioners have also stated that they currently serve as clerks at the Department of Motor Traffic.

Upon the cabinet memorandum submitted by the Minister of Transport and Civil Aviation, the Cabinet of Ministers on 21-03-2017, had decided as a matter of policy in terms of paragraph (1) of Article 55 of the Constitution, to absorb the Petitioners to the posts in the Combined Service which would be similar to their present posts and to transfer the Petitioners out of the Department of Motor Traffic. Accordingly, the Cabinet of Ministers had instructed the Secretary of the Ministry of Transport and Civil Aviation, to take action on a phased-out basis, without interruption to the day-to-day activities of the Department of Motor Traffic, in consultation with the Secretary, Ministry of Public Administration and Management; Director General of Combined Services; and other relevant authorities, to absorb the Petitioners to the Combined Service.

The Petitioners in their amended Petition have also stated the following:

- Public servants who belong to various all-island services who serve on rotational transfers have limited experience regarding some of the functions at the Department of Motor Traffic.
- (ii) The Petitioners had been working in the Department of Motor Traffic since their date of appointment and as a result they are more experienced than the officers who come to the Department on transfers.

It is the position of the Petitioners in the instant case, that they have joined the Department of Motor Traffic because it was a service within the Department itself as opposed to an allisland service. It is on that basis that the Petitioners have sought to assert that they had a legitimate expectation to continue to work in the Department of Motor Traffic and that they cannot be transferred out of the Department. It is on the above basis that the Petitioners have sought to challenge the Cabinet decision dated 21-03-2017 and have prayed in their Petition *inter alia* for the following main reliefs:

- (a) Declaration that there is an infringement of the Petitioners' Fundamental Rights guaranteed by Article 12(1), 12(2) and 14(1)(g) of the Constitution by the 1<sup>st</sup> to 62<sup>nd</sup> Respondents or any one or more of them;
- (b) Declaration that the Cabinet Decision dated 21-03-2017 to transfer the Petitioners out from the Department of Motor Traffic is null and void;
- (c) Declaration that the Cabinet Decision dated 21-03-2017 to absorb the Petitioners to the Combined Service is null and void;
- (d) Declaration that the Cabinet Decision dated 21-03-2017 to retire the Petitioners under the Minutes on Pension is null and void;

- (e) Declaration that the Cabinet Decision dated 21-03-2017 to transfer the Petitioners to the Ministry of Transport out from the Department of Motor Traffic is null and void;
- (f) Declaration that the Public Administration Circular No. 05/2018 (later changed to Circular No.23/2018) to absorb the Petitioners to the combined service and/or Management Assistant's Service is null and void;
- (g) Declaration that the aforesaid Public Administration Circular No. 05/2018 (later changed to Circular No. 23/2018) to retire the Petitioners under the Minutes on Pensions is null and void;
- (*h*) Declaration that the aforesaid Public Administration Circular No. 05/2018 (later changed to Circular No. 23/2018) to transfer the Petitioners to the Ministry of Transport out from the Department of Motor Traffic is null and void.

The Petitioners have produced the decision of the Cabinet of Ministers dated 21-03-2017 marked <u>**P** 14(c)</u>. The Respondents have also produced the same marked <u>**R** 15</u> and also produced the relevant Cabinet Memorandum submitted to the Cabinet of Ministers by the Minister of Transport and Civil Aviation (Cabinet Paper No. 17/03/07/709/018 dated 06-02-2017) marked <u>**R** 12(a)</u>.

The 1<sup>st</sup> Respondent, the Secretary of the Ministry of Transport and Civil Aviation has filed the affidavit dated 26-07-2019, explaining to court, the background of facts which had led to the decision of the Cabinet of Ministers which is being impugned by the Petitioners in the instant case. According to the said affidavit, the Petitioners were initially casual employees of the Department of Motor Traffic who were provided work on a piece-rate basis in or around 1998 and their services were thereafter extended annually. Their services were due to be terminated on 29-02-2004. However, on compassionate grounds, the then Minister of Transport had recommended to the Cabinet of Ministers to absorb those piece-rate workers who have necessary qualifications to the Combined Service. Having considered the relevant Cabinet Memorandum in that regard, (Cabinet Memorandum dated 04-03-2005, produced marked **<u>R</u>1**), the Cabinet of Ministers had decided to extend the services of the piece-rate workers for a period of one year from 28-02-2005 and to appoint a committee to report to the Cabinet of Ministers to explore the possibility of confirming their employment. The said decision of the Cabinet of Ministers dated 31-03-2005 has been produced marked **R 2**. After the said committee submitted its report, the Cabinet of Ministers having considered the recommendations of the said committee, has approved the said recommendations by its decision dated 15-06-2005, produced marked **<u>R 3</u>** to confirm the employment of the aforesaid casual workers employed on a piece-rate basis.

That being the background as to how the Petitioners came to be employed in the Department of Motor Traffic, the Petitioners now challenge the decision on 21-03-2017 made by the Cabinet of Ministers. As the Cabinet of Ministers on 21-03-2017 had decided to absorb the Petitioners to the posts in the Combined Service which would be similar to their present posts and to transfer the Petitioners out of the Department of Motor Traffic as a matter of policy in terms of paragraph (1) of Article 55 of the Constitution, let me at this stage, briefly set out here, the power vested in the Cabinet of Ministers to determine matters of policy relating to Public Officers. The 18<sup>th</sup> Amendment to the Constitution which was certified on 09<sup>th</sup> September 2010, repealed hitherto existed Article 55 and replaced it with new Article 55 which is as follows;

55. (1) The Cabinet of Ministers shall provide for and determine all matters of policy relating to public officers, including policy relating to appointments, promotions, transfers, disciplinary control and dismissal.

(2) The appointment, promotion, transfer, disciplinary control and dismissal of all Heads of Department shall, vest in the Cabinet of Ministers.

(3) Subject to the provisions of the Constitution, the appointment, promotion, transfer, disciplinary control and dismissal of public officers shall be vested in the Public Service Commission.

(4) The Commission shall not derogate from the powers and functions of the Provincial Public Service Commissions as are established by law.

(5) The Commission shall be responsible and answerable to Parliament in accordance with the provisions of the Standing Orders of Parliament for the exercise and discharge of its powers and functions. The Commission shall also forward to Parliament in each calendar year, a report of its activities in respect of such year.

Thus, the Cabinet of Ministers continued to retain the power in relation to appointment, transfer, dismissal and disciplinary control of the Heads of Departments and also retained the power to provide for and determine all matters of policy relating to public officers. Article 55 (5) introduced by the 17<sup>th</sup> Amendment to the Constitution states that the Public Service Commission will carry out its affairs according to the policies laid down by the Cabinet of Ministers and the Public Service Commission is answerable to the parliament in regard to carrying out of its functions.

As has been pointed out by the 1<sup>st</sup> Respondent, the Committee on Public Accounts (of the Parliament) during the period 2016-2017 had called upon the Department of Motor Traffic and the Ministry of Transport and Civil Aviation to explain a number of irregularities taking place within the Department of Motor Traffic. The 1<sup>st</sup> Respondent has substantiated this by

producing the relevant copies of the relevant minutes of the Committee on Public Accounts meetings marked **R 13(a)**-**R 13(d)**. It was thereafter that the Committee on Public Accounts having considered the material adduced before it had directed that all officers serving in the Department of Motor Traffic for more than five years, should be transferred. It was on the said direction that the Minister of Transport and Civil Aviation had submitted the cabinet memorandum dated 06-02-2017 (**R 14**) to the Cabinet of Ministers. The Cabinet of Ministers had approved the relevant recommendation by its decision dated 29-03-2017 (**R 15**). Thus, it is the position of the Respondents that the Cabinet decision dated 29-03-2017 (**R 16**) is a policy decision that the Cabinet of Ministers had made exercising their powers vested in them under Article 55 of the Constitution. It is also the position of the Respondents that the circular dated 29-08-2018 and 20-08-2018 marked **R 18(a)** to **R 18(b)** respectively are mere circulars issued by the Ministry of Public Administration, setting out the methodology to implement the relevant decisions of the Cabinet of Ministers.

The Respondents through the affidavit filed by the 1<sup>st</sup> Respondent and by producing the relevant documents and the minutes of the proceedings before the Committee on Public Accounts and also the subsequent correspondence, have established that it was necessary to take certain measures to address the rampant corruption in the Department of Motor Traffic. It is in that backdrop that the Minister of Transport and Civil Aviation had initiated a process through a cabinet memorandum to enable the Cabinet of Ministers to decide a suitable action to be taken to address the issue of serious incidents of corruption taking place within the Department of Motor Traffic. Although this court has granted a number of postponements on the applications made by the Petitioners to enable the Petitioners to file counter objections, the Petitioners have not sought to controvert the positions taken up by the 1<sup>st</sup> Respondents in his affidavit by filing counter affidavits. Indeed, I observe that even after this case has been fixed for argument, the court has made available this opportunity for the Petitioners to file counter affidavits on several occasions before it finally fixed this case for hearing on 21-07-2023. In view of the above, the assertions made by the Respondents with regard to the background facts which had led to the decision of the Cabinet of Ministers to transfer the relevant employees out of the Department of Motor Traffic, would stand uncontroverted.

It is to implement the said Cabinet Decision that the 1<sup>st</sup> Respondent had issued the circular dated 24-08-2018, produced marked **P17**.

I observe that the Cabinet of Ministers had taken this decision with a view to address serious incidents of corruption prevailing in the Department of Motor Traffic. The Cabinet of Ministers had not made this decision in a way that it would treat several officers in a discriminatory manner. The decision to transfer the employees is applicable to that category of employees without any exception. Moreover, one must bear in mind that it is also by way of a Cabinet decision that the Petitioners have been granted confirmation in their posts in the Department of Motor Traffic in a manner that those appointments would be personal to them. Thus, if the Cabinet of Ministers could make that policy at that time, I am unable to hold that it is not open for the Cabinet of Ministers to alter that policy subsequently, particularly in view of the presence of a grave problem affecting the whole country. The Petitioners cannot be allowed to take the benefit of one Cabinet decision confirming them in their positions when they were on the verge of losing their employments as piece rate workers and then attack a similar policy being made by the Cabinet of Ministers subsequently, the effect of which, is merely to attach them to the combined service which is a right thing to do under the prevailing circumstances. Having regard to the circumstances described above, I am satisfied that the evidence adduced in the instant case has disclosed that the Cabinet of Ministers had exercised the power vested in them by Article 55 of the Constitution in good faith. The Cabinet of Ministers had exercised that power in what they believed to be the best interests of the country as a whole. Therefore, I conclude that the Cabinet of Ministers on 21-03-2017 had decided to absorb the Petitioners to the posts in the Combined Service which would be similar to their present posts and to transfer the Petitioners out of the Department of Motor Traffic as a matter of policy in terms of the power vested in it by Article 55 (1) of the Constitution.

In the case of <u>Abeywickrema</u> Vs. P<u>athirana & others</u>,<sup>1</sup> delivering the majority judgment of Court in 1986, Chief Justice Sharvananda interpreting Article 55(4) of 1978 Constitution as it stood before the 17<sup>th</sup> Amendment to the Constitution, went on to state in his judgment the following;

"Article 55(4) empowers the Cabinet of Ministers to make rules for all matters relating to public officers, without impinging upon the overriding powers of pleasure recognised under Article 55(1). Matters relating to 'public officer' comprehends all matters relating to employment, which are incidental to employment and form part of the terms and conditions of such employment, such as provisions as to salary, increments, leave, gratuity, pension, and of superannuity, promotion and every termination of employment and removal from service. The power conferred on the

<sup>&</sup>lt;sup>1</sup> 1986 (1) Sri L. R. 120 at page 138.

Cabinet of Ministers is a power to make rules which are general in their operation though they may be applied to a particular class of public officers. This power is a legislative power and this rule making function is for the purpose identified in Article 55(4) of the Constitution as legislative not executive or judicial in character."

This Court cannot directly or indirectly assist to stop the remedial action taken by the Cabinet of Ministers to avert serious acts of corruption taking place in the Department of Motor Traffic. Such an action by this court would indeed negate the advancement of equal protection of law principle enshrined in Article 12 (1) of the Constitution.

Let me conclude this judgment citing the following passage from the judgment of Her Ladyship Justice Shirani Bandaranayake (as she then was) in the case of F<u>arook</u> Vs <u>Dharmaratne</u>, <u>Chairman, Provincial Public Service Commission, Uva and others</u>.<sup>2</sup>

> The petitioner's relief sought from this Court is to declare that his transfer as Principal of Pitarathmale No. 1 Tamil Vidyalaya, Haputale and the 6<sup>th</sup> respondent's transfer as Principal of Sri Razick Fareed Maha Vidyalaya, Bandarawela are null and void. In view of the forgoing analysis of the material placed before this Court the petitioner has no right to be the Principal of Razick Fareed Maha Vidyalaya as he has not got the requisite qualifications. However, the petitioner quite clearly has sought to obtain relief on the basis of unequal treatment. When a person does not possess the required qualifications that is necessary for a particular position, would it be possible for him to obtain relief in terms of a violation of his fundamental rights on the basis of unequal treatment ? If the answer to this question is in the affirmative, it would mean that Article 12(1) of the Constitution would be applicable even in a situation where there is no violation of the applicable legal procedure or the general practice. The application of Article 12(1) of the Constitution cannot be used for such situations as it provides to an aggrieved person only for the equal protection of the law where the authorities have acted illegally or incorrectly without giving due consideration to the applicable guidelines. Article 12(1) of the Constitution does not provide for any situation where the authorities will have to act illegally. The safeguard retained in Article 12(1) is for the performance of a lawful act and not to be directed to carry out an illegal function. In order to succeed the petitioner

<sup>&</sup>lt;sup>2</sup> 2005 (1) Sri L. R. 133 at page 140.

must be in a position to place material before this Court that there has been unequal treatment within the framework of a lawful act.

In these circumstances and for the foregoing reasons, I conclude that there is no merit in this Petition and the Petitioners are therefore not entitled to succeed with the prayers in their Petition. Accordingly, I proceed to dismiss this Petition with costs.

#### JUDGE OF THE SUPREME COURT

#### **ARJUNA OBEYESEKERE J**

I agree,

#### JUDGE OF THE SUPREME COURT

#### K. PRIYANTHA FERNANDO J

I agree,

#### JUDGE OF THE SUPREME COURT